

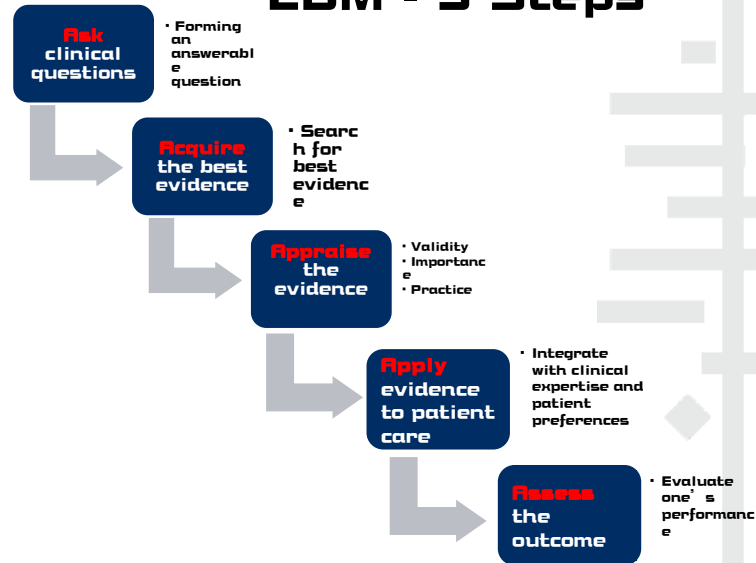
以實證醫學來看政策形成

郭耿南
臺北醫學大學實證醫學講座教授
2017/02/18

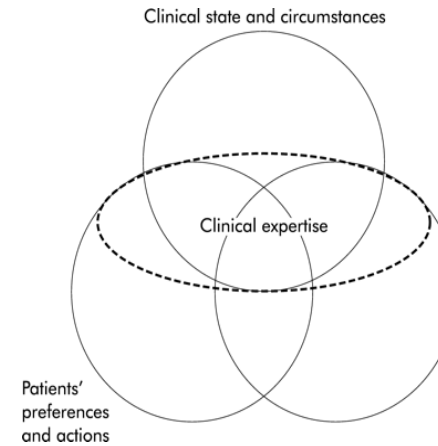
Trusted evidence.
Informed decisions.
Better health.



EBM - 5 Steps



What is Evidence-Based Medicine?



"Evidence-based medicine is the integration of best research evidence with clinical expertise and patient values"



(Sackett DL, Rosenberg WMC, Gray JAM, Haynes RB, Richardson WS, 1996)

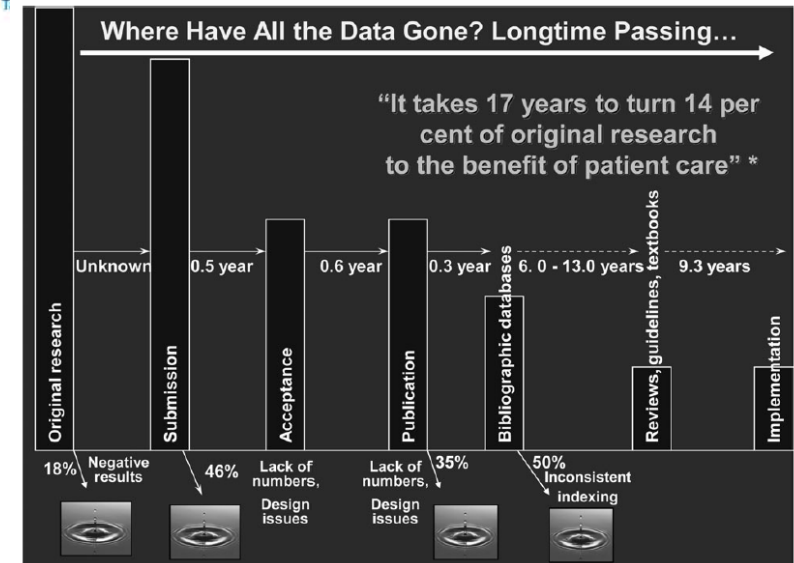
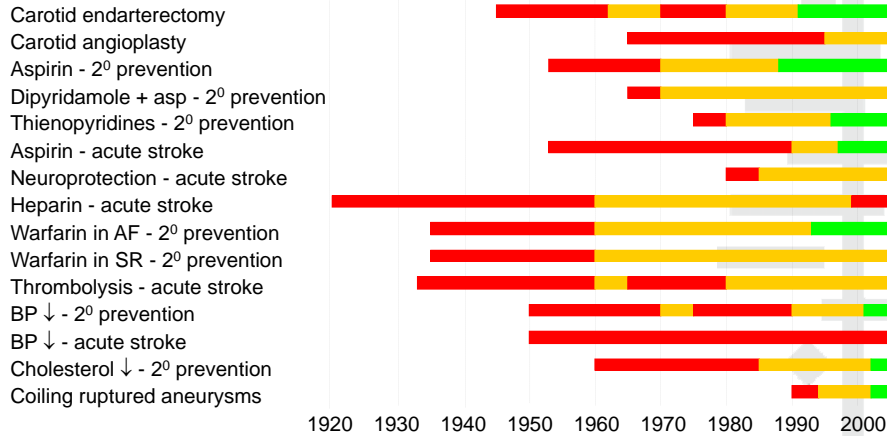


FIGURE 2. The leakage points in the flow of original research into practice and the lag time between points as estimated by Balas from a variety of sources. Source: based on data reviewed and summarized by Balas EA, Boren SA. Managing clinical knowledge for health care improvement. Yearbook of Medical Informatics 2000: Patient-centered Systems. Stuttgart, Germany: Schattauer, 2000: 65-70

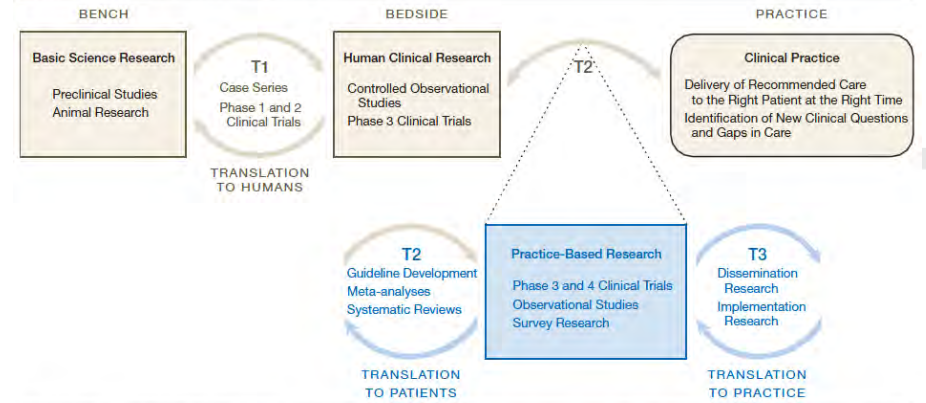
Treatments for stroke: from suggestion through randomised trials to routine clinical practice



Charles Warlow, *The Willis Lecture 2003: Evaluating Treatments for Stroke Patients Too Slowly Time to Get Out of Second Gear. Stroke, 2004;35:2211-2219*

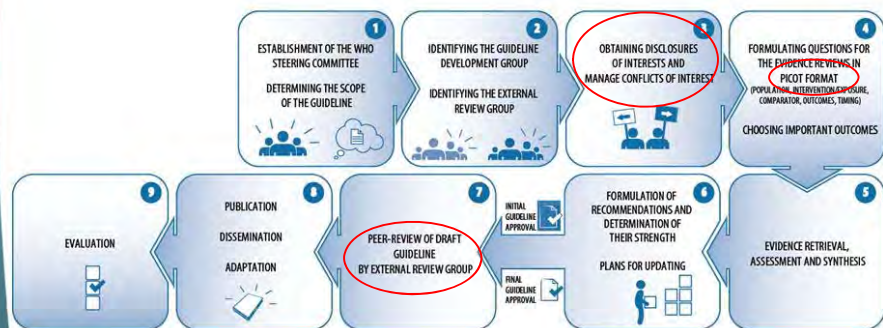
Research to Translation - 知識轉譯

Figure. "Blue Highways" on the NIH Roadmap Westfall, Mold and Fagnan, JAMA, 2007; 297(4):403-406



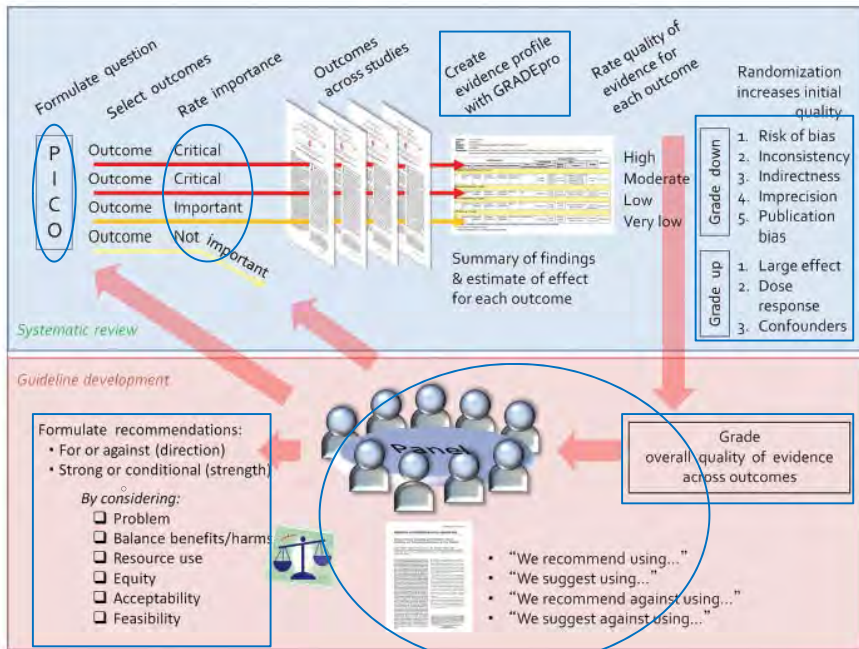
The current National Institutes of Health (NIH) Roadmap for Medical Research includes 2 major research laboratories (bench and bedside) and 2 translational steps (T1 and T2). Historically, moving new medical discoveries into clinical practice (T2) has been haphazard, occurring largely through continuing medical education programs, pharmaceutical detailing, and guideline development. Proposed expansion of the NIH Roadmap (blue) includes an additional research laboratory (Practice-based Research) and translational step (T3) to improve incorporation of research discoveries into day-to-day clinical care. The research roadmap is a continuum, with overlap between sites of research and translational steps. The figure includes examples of the types of research common in each research laboratory and translational step. This map is not exhaustive; other important types of research that might be included are community-based participatory research, public health research, and health policy analysis.

WHO evidence-informed guideline development process



COPD Guideline Development Process





Transforming and scaling up health professionals' education and training: WHO guidelines 2013

JAMA Surgery Original Investigation
Effect of a Clinical Practice Guideline for Pediatric Complicated Appendicitis

Table 4. Patient Outcomes

Outcome	No. (%)		RR (95% CI)	P Value
	Pre-CPG (n = 191)	Post-CPG (n = 122)		
Postoperative length of stay, median, d	5.1	4.6	NA	.03
Any adverse event	59 (30.9)	27 (22.1)	0.72 (0.48-1.06)	.09
ED visit	27 (14.1)	14 (11.5)	0.81 (0.44-1.49)	.50
Readmission	31 (16.2)	14 (11.5)	0.71 (0.39-1.27)	.24
Return to OR	18 (9.4)	4 (3.3)	0.35 (0.12-1.00)	.04
SSI				
Organ-space (intra-abdominal abscess)	46 (24.1)	12 (9.8)	0.41 (0.23-0.74)	.002
Incisional (superficial or deep)	4 (2.1)	2 (1.6)	0.78 (0.15-4.21)	>.99

Abbreviations: CPG, clinical practice guideline; ED, emergency department; NA, not applicable; OR, operating room; RR, relative risk; SSI, surgical site infection.

JAMA Surg. 2016;151(5):e160194. doi:10.1001/jamasurg.2016.0194

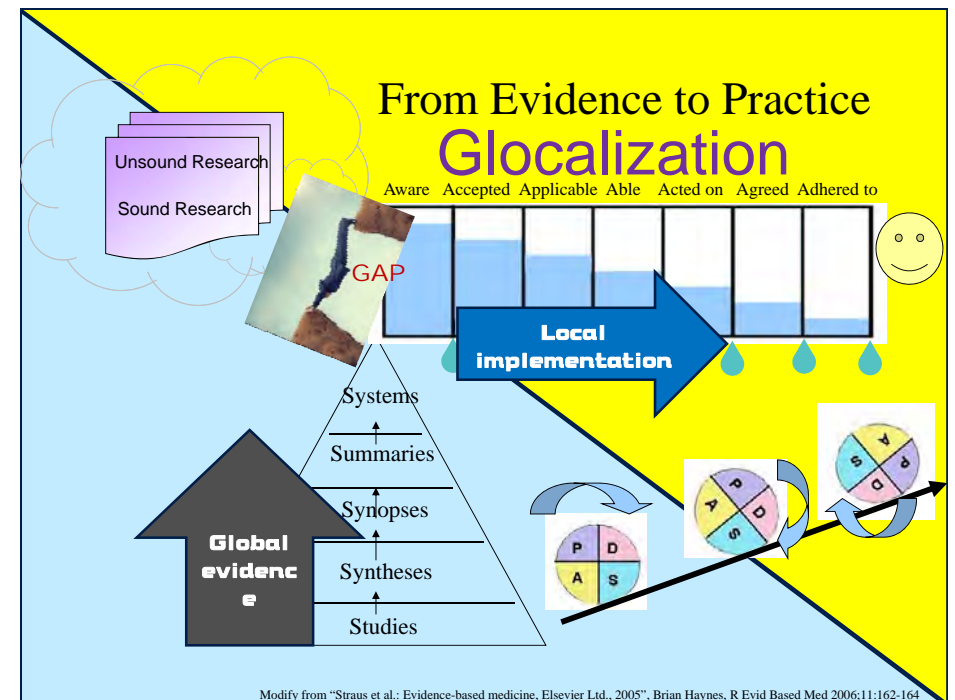


Table 3. Resource Use by CPG Status

Resource	No. (%)		RR (95% CI)	P Value
	Pre-CPG (n = 191)	Post-CPG (n = 122)		
WBC count prior to discharge	84 (44)	5 (4.1)	0.09 (0.05-0.17)	<.001
PICC at any time	58 (30.4)	3 (2.5)	0.08 (0.04-0.18)	<.001
Any IR procedure	23 (12.0)	3 (2.5)	0.20 (0.07-0.58)	.003
Receipt of parenteral nutrition	22 (11.5)	2 (1.6)	0.14 (0.04-0.47)	.001
Postoperative				
CT	56 (29.3)	16 (13.1)	0.45 (0.28-0.72)	.001
Ultrasonography	8 (4.2)	1 (0.8)	0.20 (0.02-1.54)	.10

Abbreviations: CPG, clinical practice guideline; CT, computed tomography; IR, interventional radiology; PICC, peripherally inserted central catheter; RR, relative risk; WBC, white blood cell.

JAMA Surg. 2016;151(5):e160194. doi:10.1001/jamasurg.2016.0194



Modify from "Straus et al.: Evidence-based medicine, Elsevier Ltd., 2005". Brian Haynes, R Evid Based Med 2006;11:162-164

Why we need local developed CPG?

The incidence of symptomatic deep vein thrombosis and pulmonary embolism are **less common** following total knee replacement without chemo-prophylactic in **East Asian countries**, therefore guidelines would be different from CPG of Caucasians.

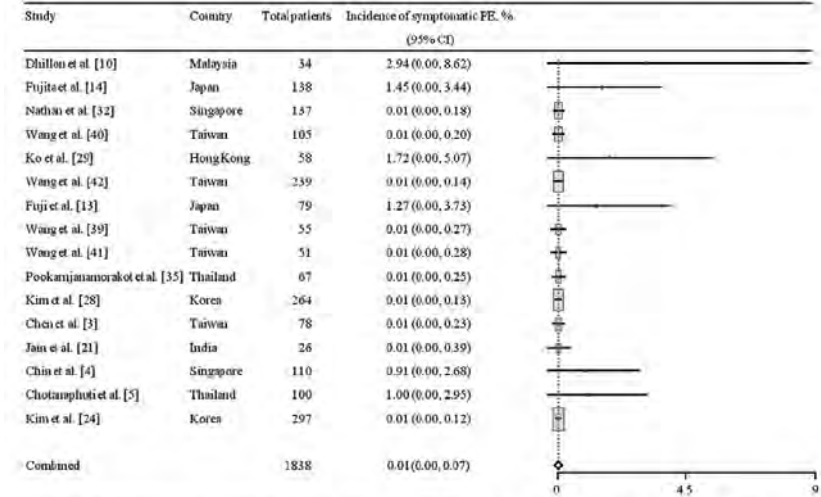


Fig. 2 The forest plot shows rates of symptomatic PE with a table of summarized data in Asian countries. The incidence of symptomatic PE was extremely low (0.01%; 95% CI, 0.00-0.07).

Lee WS, Kim KI, Lee HJ, Kyung HS, Seo SS. The incidence of pulmonary embolism and deep vein thrombosis after knee arthroplasty in Asians remains low: a meta-analysis. Clin Orthop Relat Res. 2013; 471(5):323-32.

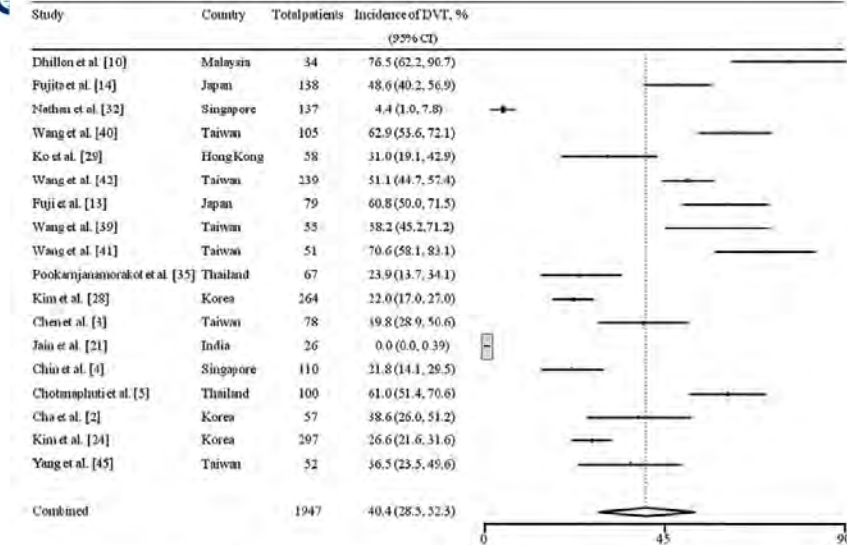


Fig. 3 The forest plot shows rates of overall DVT with a table of summarized data in Asian countries. The incidence of overall DVT after TKA was 40.4% (95% CI, 28.5-52.3).

Lee WS, Kim KI, Lee HJ, Kyung HS, Seo SS. The incidence of pulmonary embolism and deep vein thrombosis after knee arthroplasty in Asians remains low: a meta-analysis. Clin Orthop Relat Res. 2013; 471(5):323-32.

Evidence-Based Health Policy 實證基礎的健康政策

Trusted evidence.
Informed decisions.
Better health.



Barriers to Implementing Effective Public Health Policy

Barrier	Example
Lack of value placed on prevention	Only a small percentage of the annual US health care budget is allocated to population-wide approaches.
Insufficient evidence base	The scientific evidence on effectiveness of some interventions is lacking or the evidence is changing over time.
Mismatched time horizons	Election cycles, policy processes, and research time often do not match well.
Power of vested interests	Certain unhealthy interests (e.g., tobacco, asbestos) hold disproportionate influence.
Researchers isolated from the policy process	The lack of personal contact between researchers and policymakers can lead to lack of progress, and researchers do not see it as their responsibility to think through the policy implications of their work.
Policymaking process can be complex and messy	Evidence-based policy occurs in complex systems and social psychology suggests that decision-makers often rely on habit, stereotypes, and cultural norms for the vast majority of decisions.
Individuals in any one discipline may not understand the policymaking process as a whole	Transdisciplinary approaches are more likely to bring all of the necessary skills to the table.
Practitioners lack the skills to influence evidence-based policy	Much of the formal training in public health (e.g., masters of public health training) contains insufficient emphasis on policy-related competencies.

National Institutes of Health Journal List:: Am J Public Healthv.99(9); Sep 2009PMC2724448

Barriers to Implementing Effective Public Health Policy 有效的公共健康政策之推展障礙

- **Lack of value placed on prevention: budget**
欠缺對預防投資的重視: 經費
- **Insufficient evidence base: lacking or changing overtime**
欠缺相關的實證: 缺少或不斷在改變
- **Mismatched time horizons: Election cycles, policy processes, and research time often do not match well.**
不搭配的時間性: 選舉週期, 政策流程, 以及研究時間等經常不相配合
- **Power of vested interests: Certain unhealthy interests (e.g., tobacco, asbestos) hold disproportionate influence.**
眾多利益關係者的角力: 特定不健康的利益團體(如菸, 石棉)把持不成比例的影響力。

Barriers to Implementing Effective Public Health Policy 有效的公共健康政策之推展障礙

- **Researchers isolated from the policy process: Lack of personal contact between researchers and policymakers can lead to lack of progress, and researchers do not see it as their responsibility to think through the policy implications of their work.**
研究者被排除於政策制定流程之外: 研究者欠缺與政策制定者個人溝通的管道, 且研究者也不認為考量其工作對政策影響為其責任。
- **Individuals in any one discipline may not understand the policy making process as a whole: Transdisciplinary approaches are more likely to bring all of the necessary skills to the table.**
個別專業人員不一定瞭解政策制定的全盤過程: 跨專業的方法較可能將所有需要的技能齊聚一堂。

Barriers to Implementing Effective Public Health Policy 有效的公共健康政策之推展障礙

- **Policymaking process can be complex and messy: Evidence-based policy occurs in complex systems and social psychology suggests that decision-makers often rely on habit, stereotypes, and cultural norms for the vast majority of decisions.**
政策制定的過程複雜且混亂: 實證政策形成於複雜的體系及社會心理, 因而決策者多半仰賴於大多數習慣的決定、制式及文化常規。
- **Practitioners lack the skills to influence evidence-based policy: Much of the formal training contains insufficient emphasis on policy-related competencies.**
實務人員欠缺影響實證政策的技能: 很多正式訓練其實缺乏對政策所需能力的著墨。

Evidences 證據

- Quantitative:** can take many forms, ranging from scientific information in peer-reviewed journals, to data from surveillance systems, and systemic reviews to evaluations of individual programs or policies.
 定量: 可能有很多種形式, 範圍由同儕審查期刊的科學資訊, 到監測體系的資料, 及評估個別計畫或政策的系統性文獻回顧
- Qualitative:** Qualitative evidence involves non-numerical observations. Qualitative evidence can make use of the narrative form as a powerful means of influencing policy deliberations, setting priorities, and proposing policy solutions.
 定性: 定性證據包括非數據性的觀察, 定性證據可以敘述性形式提供政策考量、優先序選定及提出政策解答的有力影響。

Evidence-Based Health Policy

Example #1

Trusted evidence.
Informed decisions.
Better health.

Domains of Evidence-Based Health Policy 實證衛生政策的面向

- Process:** To understand approaches to enhance the likelihood of policy adoption.
 過程: 政策的適用可行性
- Content:** To identify specific policy elements that are likely to be effective.
 內容: 找出對特定政策可能有效的要點
- Outcome:** To document the potential impact of policy.
 結果: 記錄潛在的政策影響

Table 1. Recommended activities for early detection of selected cancers

Site of cancer	Activities for	
	Early diagnosis	Screening
Breast	Yes	Yes ^a
Cervix	Yes	Yes
Colon and rectum	Yes	Yes ^b
Oral cavity	Yes	Yes
Naso-pharynx	Yes	No
Larynx	Yes	No
Lung	No	No
Oesophagus	No	No
Stomach	Yes	No
Skin melanoma	Yes	No
Other skin cancers	Yes	No
Ovary	No	No
Urinary bladder	Yes	No
Prostate	Yes	No
Retinoblastoma	Yes	No
Testis	Yes	No

^a Screening for breast cancer using mammography is recommended in high-resource settings only.
^b In high-resource settings only.

Among all cancers, screening has been proven to do more benefit than harm in 4 sites of cancers.

Not beneficial

WHO, 2007

Mortality Results from a Randomized Prostate-Cancer Screening Trial

U.S. Prostate, Lung, Colorectal, and Ovarian (PLCO) Cancer Screening Trial

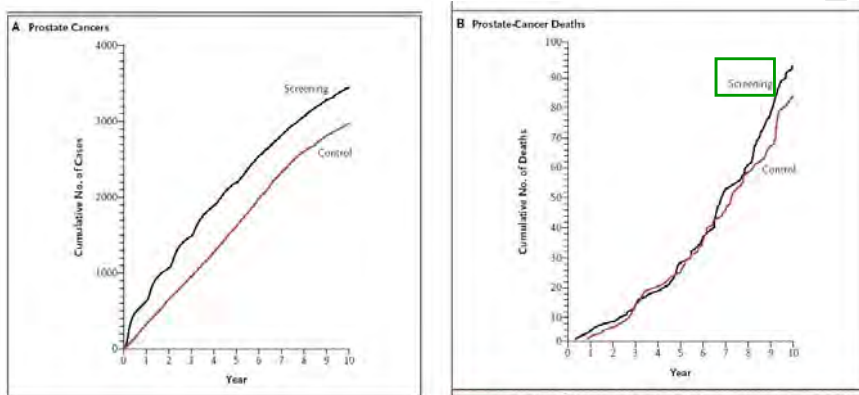


Figure 1. Number of Diagnoses of All Prostate Cancers (Panel A) and Number of Prostate-Cancer Deaths (Panel B).

N Engl J Med 2009;360:1310-9.

Development of a national system for comprehensive cancer prevention and control in Taiwan

Dr. Shu-Ti Chiou, Director-General, Health Promotion Administration (HPA), R.O.C. (Taiwan)

Edited by: Dr. Sofia Ribeiro, Young Gasteiner, Dr. Dun-Cheng Young Taiwaners

Seven strategies have been implemented, including: high-level political commitment, tobacco surcharges and strategic financing, early detection, diagnosis and management, prevention and community mobilization, surveillance and evaluation, and global collaboration.

In this session, Health Promotion Administration (HPA) Director-General Chiou talked about the development of a national system for comprehensive cancer prevention and control in Taiwan. Cancer has been the leading cause of death in Taiwan for the past 31 years, so there are a lot of things that need to be done in Taiwan.

Seven strategies have been implemented, including: high-level political commitment, tobacco surcharges and strategic financing, early detection, diagnosis and management, prevention and community mobilization, surveillance and evaluation, and global collaboration.

She gave many effective examples, such as promoting cancer screening for early detection and early treatment, enhancing

concluded that primary prevention results in high efficiency and would reduce cancer incidence rates in the long term, while expanded cancer screening services improve cancer stage distribution in the short term. There is still a lot of work to be done, from improving the quality of medical care to providing patient-centered services and promoting the life quality of cancer survivors. Finally, the

aim of the national cancer control program in Taiwan is to reduce the mortality rate drastically over 8-10 years.

2013 Global Health Forum in Taiwan

Evidence-Based Health Policy

Example #2

Trusted evidence.
Informed decisions.
Better health.



中央健康保險署
NATIONAL HEALTH INSURANCE ADMINISTRATION
MINISTRY OF HEALTH AND WELFARE

研議取消指示用藥給付，導引資源有效配置
發佈日期：103.3.14

對於今(14)日報載健保將取消葡萄糖胺(glucosamine)之給付，健保署回應說明如下：
由於葡萄糖胺係屬「指示用藥」，依健保法規定，指示用藥不屬健保給付範圍，原經前公、勞保給付之指示藥，因考量民眾需求，健保開辦後仍延續給付，並逐年檢討。
據多項研究顯示口服葡萄糖胺效果不彰，美國骨科醫學會也不建議使用，在目前健保財務尚稱穩健的情況下，對於取消效果不確定或可由民眾經醫師、藥師指示後購買使用的藥品，可將資源用於民眾亟需要之急症或重症醫療服務，落實合理資源配置及給付公平原則。
健保署刻正研議對於指示用藥給付範圍之檢討作業，葡萄糖胺藥品仍在檢討之列，未來將提報由學者專家、消費者代表、雇主代表及醫療提供者代表組成的全民健康保險藥物共同擬訂會議及全民健康保險會討論。
健保藥價及藥費支出的合理性一直是大家關心的議題，各界已多次關切，並呼籲依法應自健保用藥品項中刪除。健保署陸續於94年10月1日取消給付176項限制劑指示藥，95年2月3日取消包含維生素類、電解質、酵素類等共240項指示用藥之給付，目前健保仍有給付1125項指示用藥。這類藥品多數屬作用緩和、安全性高、有效成分含量較低之藥品，如民眾有急症或症狀嚴重者，應儘速就醫，找醫師詳細診斷並開立處方用藥治療，健保仍可以給付。

Still 檢討ing~~~

網頁、日報、中國時報、三立新聞

日報論壇 | 中國時報 | 工商時報 | 旺報

維骨力、普拿疼 擬取消健保給付

2014年03月15日 04:10 李芳梅/台北報導

點閱 2039 0 6/10 我要評比 ☆☆☆☆☆

分享到Facebook 分享到Google+ 分享到Twitter 分享到Line

為節約開支，健保署研擬將維骨力、以及普拿疼、普拿疼成分止瀉劑1125項指示用藥取消健保給付，民眾如要使用得自費，最快年底實施。民間對健保聯盟發言人蔡志華認為，該不反對指示用藥提出健保，但應循序漸進有配套，避免民眾自費過度恐慌，甚至用藥至盡。

藥品中的處方用藥，需醫師診斷後開立處方，指示用藥則可以自行在藥局購買由藥師轉給用藥。

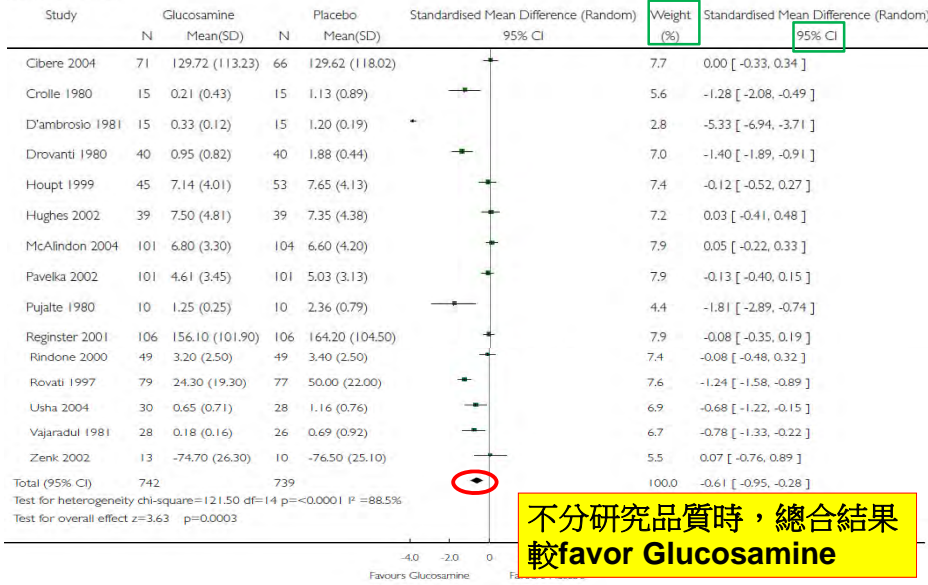
Analysis 01.01. Comparison 01 Glucosamine versus placebo, Outcome 01 Pain

Review: Glucosamine therapy for treating osteoarthritis

Comparison: 01 Glucosamine versus placebo

Outcome: 01 Pain

Forest plot



不分研究品質時，總合結果較favor Glucosamine

Main results

This update includes 25 studies with 4963 patients. Analysis restricted to studies with adequate allocation concealment failed to show any benefit of glucosamine for pain (based on a pooled measure of different pain scales) and WOMAC pain, function and stiffness subscales; however, it was found to be better than placebo using the Lequesne index (standardized mean difference (SMD) -0.54; 95% confidence interval (CI) -0.96 to -0.12). Collectively, the 25 RCTs favoured glucosamine with a 22% (change from baseline) improvement in pain (SMD -0.47; 95% CI -0.72 to -0.23) and a 11% (change from baseline) improvement in function using the Lequesne index (SMD -0.47; 95% CI -0.82 to -0.12). However, the results were not uniformly positive and the reasons for this remain unexplained. WOMAC pain, function and stiffness outcomes did not reach statistical significance.

Towheed et al. *Cochrane Database of Systematic Reviews, 2005, Issue 2*

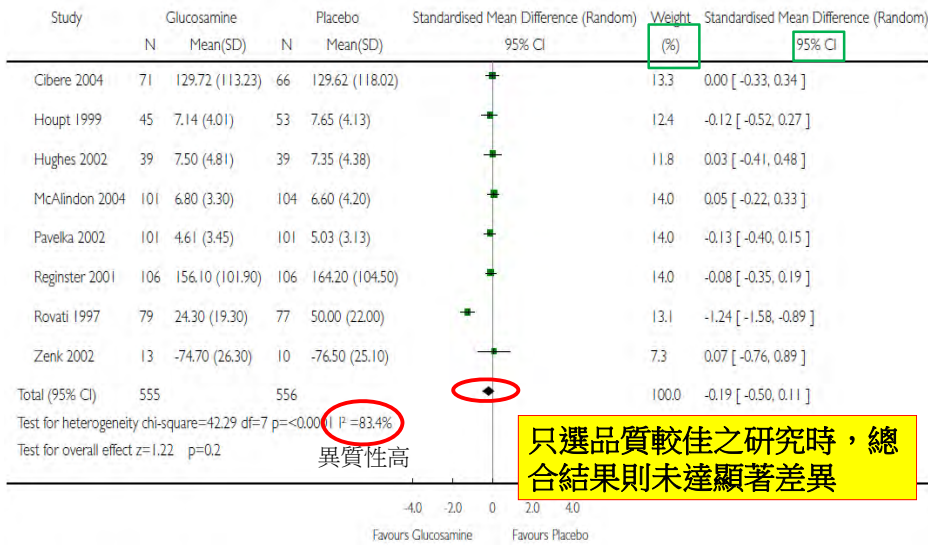
Analysis 03.01. Comparison 03 Glucosamine versus placebo (Allocation concealment A), Outcome 01 Pain

Review: Glucosamine therapy for treating osteoarthritis

Comparison: 03 Glucosamine versus placebo (Allocation concealment A)

Outcome: 01 Pain

Forest plot



異質性高
只選品質較佳之研究時，總合結果則未達顯著差異

Evidence-Based Health Policy

Example #3

Trusted evidence.
Informed decisions.
Better health.



考科藍文獻回顧報告亦顯示提醒病人，可以有效地提高疫苗接種率[20]，以及慢性病長期用藥的遵從性[21]。也可以用簡訊的方式提醒病人疫苗接種[22]。

另外，公告公正透明的品質指標本身，亦可以促進品質指標的執行

[20] Jacobson VJ, Szilagyi P. Patient reminder and patient recall systems to improve immunization rates. Cochrane Database Syst Rev. 2005 Jul 20;(3):CD003941.

[21] Mahtani KR, Heneghan CJ, Glasziou PP, Perera R. Reminder packaging for improving adherence to self-administered long-term medications. Cochrane Database Syst Rev. 2011 Sep 7;9:CD005025.

[22] Ahlers-Schmidt CR, Hart T, Chesser A, Williams KS, Yaghai B, Shah-Haque S, Wittler RR. Using Human Factors Techniques to Design Text Message Reminders for Childhood Immunization. Health Educ Behav. 2011 October 10.

提高疫苗接種 北市推簡訊服務

【聯合報／記者邱瓊玉／即時報導】

為提高北市新生兒的疫苗接種率，北市衛生局推出「**嬰幼兒預防接種簡訊及電子郵件接種資訊系統**」，從3月8日起，設籍北市的家長只要上衛生局網頁登錄新生兒的資料，就可在接種日前7天收到通知簡訊，接種率可望提升至93.3%以上。

【2012/02/21 聯合報】



Evidence-based auditing

例如行政院衛生署-全民健康保險醫療品質資訊公開網

(<http://www.nhi.gov.tw/mqinfo/>)對各院所的糖尿病實證品質指標(evidence-based quality indicators-DM)之公開，可以看到整體病人有做空腹血脂測驗及檢驗尿中微蛋白的檢測比率已逐年增加。

中央健康保險署網站 | 衛生福利部
首頁 > 院所別之醫療品質資訊

- 醫院總額指標
- 西醫基層總額
- 牙醫總額指標
- 中醫總額指標
- 門診透析
- 糖尿病
- 人工膝關節手術
- 子宮肌瘤手術
- 消化性潰瘍疾病
- 氣喘疾病
- 急性心肌梗塞疾病
- 鼻竇炎

津確 抓住醫療資訊

署本部電話：02-27065866
健保諮詢：0800-030598
上班時間：週一至週五 8:30-12:30-13:30-17:30
地址：10634 臺北市大安區信義路三號140號

糖尿病醫療品質資訊

指標項目說明 Diabetes Item

依中華民國糖尿病學會所發佈的「第二型糖尿病診療指引」，糖尿病患的照護計畫應包括下列重點：
糖尿病患血糖控制情形，至少每半年測量**糖化血紅素 (HbA1c)** 一次。

1. 糖尿病患心臟血管健康情形：每次門診均應量血壓，量前最好休息五分鐘，並採坐姿測量；且每年檢查血脂，膽固醇、高密度脂蛋白、低密度脂蛋白和三酸甘油酯等項目，應至少檢測一次。
2. 糖尿病患眼睛病變情形：至少每兩年接受一次視力與散瞳之眼底檢查。
3. 糖尿病患腎臟疾病情形：每年檢測尿液微量白蛋白一次。
4. 糖尿病患肢體末端循環與傷害情形：每年至少做一次足部檢查。

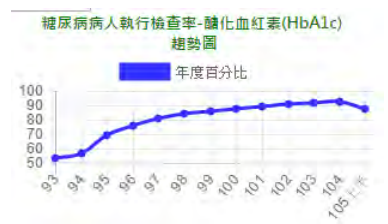
綜合以上糖尿病患照護重點，全民健保建議以下列四項指標作為病患就醫前評量醫療院所對糖尿病患的照護品質參考：

糖尿病患長期血糖控制情形：

次指標項目 Diabetes Item

- 01 糖尿病病人執行檢查率-糖化血紅素(HbA1c)
- 02 糖尿病病人執行檢查率-空腹血脂
- 03 糖尿病病人執行檢查率-眼
- 04 糖尿病病人執行檢查率-尿
- 05 糖尿病病人加入照護方案

認識糖尿病 使用說明 指標說明 院所查詢



醫事機構代碼	醫事機構名稱	特約類別	執行糖化血紅素檢查人數(a)	糖尿病病患且使用降糖藥物之病人數(b)	糖化血紅素執行率(a)/(b)	中醫師人數	病患平均年齡	糖尿病大併發症比率	分母重大傷病人數	是否為試辦院所	國際標準化對照醫師數
3501180760	杏華生診所	診所	31	36	86.11%	2	61	0.00%	0	是	0
3501181589	同泰診所	診所	37	44	84.09%	1	63	11.36%	5	是	0
3501181267	朱小兒科診所	診所	33	33	100.00%	2	61	0.06%	2	否	0
3501185425	宜康診所	診所	34	35	97.14%	2	65	5.71%	2	否	0
3501183547	怡和診所	診所	80	86	93.02%	2	61	8.14%	7	是	1
3501183850	健康101診所	診所	42	61	68.85%	1	66	3.28%	2	否	0
0401180014	國立臺灣大學醫學院附設醫院	醫學中心	24683	26790	92.14%	629	66	20.77%	5563	是	32
2501180018	國家台北門診中心附設民眾診療處	診所	341	389	87.66%	23	69	13.62%	53	否	0

我們還有許多事情要做，大家勉勵。



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